National Instrument 21-101 Marketplace Operation and)))	Order No. 4463			
			National Instrument 23-101 Trading)	May 26, 2004
			Rules	ì	•

Bloomberg Tradebook Canada Company

WHEREAS:

- (A) Bloomberg Tradebook Canada Company ("Bloomberg Tradebook Canada") has applied to the Manitoba Securities Commission (the "Commission") for a decision under section 15.1 of National Instrument 21-101 Marketplace Operation ("NI 21-101") and under section 12.1 of National Instrument 23-101 Trading Rules ("NI 23-101") granting Bloomberg Tradebook Canada:
 - 1. an exemption from section 6.3 of NI 21-101 to permit non-Canadian debt securities to be traded through the Bloomberg Tradebook System and displayed on the Bloomberg BondTrader System;
 - 2. an exemption from sections 8.1 and 8.2 of NI 21-101 to relieve Bloomberg Tradebook Canada from the transparency requirements in respect of non-Canadian debt securities until December 1, 2004;
 - 3. an exemption from sections 8.1 and 8.3 of NI 23-101 to relieve Bloomberg Tradebook Canada from the requirement to enter into an agreement with a regulation services provider; and
 - 4. an exemption from sections 8.1 and 8.4 of NI-23-101 to relieve Bloomberg Tradebook Canada from the requirement to enter into the prescribed agreement with its subscribers.
- **(B)** Bloomberg Tradebook Canada has represented to the Commission that:
 - 1. Bloomberg Tradebook Canada is a Nova Scotia unlimited liability company incorporated on February 15, 2001 and is 100% owned by Bloomberg Canada LLC, a Delaware limited liability company, formed on February 1, 2001. Bloomberg Canada LLC is 100% owned by Bloomberg L.P.
 - 2. Bloomberg Tradebook Canada is currently registered as an investment dealer in British Columbia, Alberta, Ontario and Quebec and is a member of the Investment Dealers Association of Canada. Bloomberg Tradebook Canada has applied to be registered as an investment dealer in Manitoba.

- 3. Bloomberg Tradebook Canada offers the Bloomberg Tradebook System to brokers, investment dealers and institutional investors located in the Provinces of Ontario, British Columbia, Quebec and Alberta, and proposes to offer to brokers, investment dealers and institutional investors located in the Province of Manitoba, who represent under contractual arrangements with Bloomberg Tradebook Canada that they are an "Institutional Investor", as defined in Schedule A to this MRRS Decision Document (a "Permitted Tradebook User").
- 4. The Bloomberg Tradebook System is an electronic trading system in equity securities. Although the majority of its activity in equity securities is limited to order-routing, it does have an internal order-matching facility which constitutes it as an alternative trading system (an "ATS") under NI 21 101.
- 5. Bloomberg Tradebook Canada also offers a system in Canada which consists of an electronic bulletin board system (the "Bloomberg BondTrader System") on which securities dealers display quotations in both Canadian government and foreign government debt securities.
- 6. The Bloomberg BondTrader System also has an "inquiry" function that allows customers to transmit a general and non-binding "Bid Wanted" or "Offer Wanted" notice to participating dealers that have authorized the particular customer. This part of the Bloomberg BondTrader System constitutes an ATS under NI 21-101.
- 7. The Bloomberg BondTrader System is available to brokers and investment dealers who agree under contractual arrangements with Bloomberg Tradebook Canada that their use of the Bloomberg BondTrader System will comply with applicable securities laws ("Permitted Dealer Participants") and to users, other than individuals, that
 - (a) are customers of the Permitted Dealer Participants;
 - (b) are enabled by a Permitted Dealer Participant to use the BondTrader System; and
 - (c) meet the definition of "Institutional Investor" as defined in Schedule A to this MRRS Decision Document (users meeting (a),
 - (b) and (c) are "Permitted Customer Participants").
- 8. The following non-Canadian debt securities are currently traded through the Bloomberg BondTrader System:
 - (d) corporate debt securities, and preferred and convertible securities;

- (e) U.S. Government and agency securities, including securities issued by agencies of the U.S. Government but not backed by the full faith and credit of the U.S. Government:
- (f) securities issued by state and local municipalities of the United States regardless of whether they are backed by the full faith and credit of the municipality;
- (g) mortgage-backed and asset-backed securities and collateralized mortgage obligations;
- (h) sovereign debt issued by governments and political subdivisions of countries other than the United States; and
- (i) corporate and governmental commercial paper, certificates of deposit, bankers' acceptances, repurchase and reverse repurchase agreements and other money market instruments.
- 9. Section 6.3 of NI 21-101 provides that an ATS can only execute trades in the debt securities included in the definitions of "corporate debt security" and "government debt security" found in section 1.1 of NI 21-101. The definition of "corporate debt security" only includes debt securities issued in Canada by companies or corporations that are not listed on a recognized exchange or quoted on a recognized quotation and trade reporting system. Similarly, while the definition of "government debt security" includes a debt security issued by the government of any foreign country or any political division thereof, it does not include debt securities of other foreign government-like entities.
- 10. Section 8.1 and 8.2 of NI 21-101 impose pre-trade and post-trade transparency requirements for unlisted debt securities. These provisions require that the relevant information be provided to an information processor, as defined in NI 21 101.
- 11. Section 8.1 of NI 23-101 prohibits an ATS from executing a subscriber's order unless the ATS has executed and is subject to the written agreements in sections 8.3 and 8.4 of NI 23-101.
- 12. Bloomberg Tradebook Canada has requested an exemption from section 8.3 of NI 23 101 which requires an ATS to enter into an agreement with a regulation services provider. Bloomberg Tradebook Canada entered into an agreement with Market Regulation Services Inc. with respect to exchange-traded securities that are routed to recognized exchanges or exchanges that are recognized for the purposes of NI 21-101 and NI 23-101.
- 13. The exemption from the requirement to contract with a regulation services provider for foreign exchange-traded securities means that the subscribers of

Bloomberg Tradebook Canada will not be complying with the requirements of a recognized exchange, recognized quotation and trade reporting system or a regulation services provider with respect to trades in those securities. Consequently, the exemption provided in section 2.1 of NI 23-101 is not applicable and Parts 3, 4 and 5 of NI 23-101 apply.

(C) In the opinion of the Director it would not be prejudicial to the public interest to grant the order requested.

IT IS ORDERED:

- 1. **THAT** Bloomberg Tradebook Canada is exempt from section 6.3 of NI 21-101 in respect of trading non-Canadian debt securities through the Bloomberg Tradebook System and on the Bloomberg BondTrader System provided that:
 - (a) the Bloomberg Tradebook System is only made available to Permitted Tradebook Users; and
 - (b) the Bloomberg BondTrader System is only made available to Permitted Dealer Participants and Permitted Customer Participants.
- 2. **THAT** Bloomberg Tradebook Canada is exempt from the requirements of sections 8.1 and 8.2 of NI 21-101 in respect of non-Canadian debt securities until December 1, 2004.
- 3. **THAT** Bloomberg Tradebook Canada is exempt from sections 8.1 and 8.3 of NI 23 101 with respect to foreign exchange-traded securities, provided that Bloomberg Tradebook Canada routs the subscriber orders via the Bloomberg Tradebook System to marketplaces subject to regulatory oversight by either an IOSCO member or a self-regulatory organisation that is regulated by an IOSCO member.
- 4. **THAT** Bloomberg Tradebook Canada is exempt from section 8.4 of NI 23-101 with respect to foreign exchange-traded securities, provided that Bloomberg Tradebook Canada enters into an agreement with its subscribers and includes as part that agreement an acknowledgment by subscribers that orders routed via the Bloomberg Tradebook System to foreign marketplaces will not be regulated by a regulation services provider but by the regulatory body in the jurisdiction to which the order is routed.

BY ORDER OF THE DIRECTOR

Director - legal

SCHEDULE A

In this Decision Document, "Institutional Investor" means:

- (a) a bank listed in Schedule I or II of the Bank Act (Canada), or an authorized foreign bank listed in Schedule III of that Act;
- (b) the Business Development Bank incorporated under the Business Development Bank Act (Canada);
- (c) a loan corporation, trust corporation, savings company or loan and investment society registered under the Loan and Trust Corporations Act (Ontario) or under the Trust and Loan Companies Act (Canada), or under comparable legislation in any other province of Canada;
- (d) a co-operative credit society, credit union central, federation of caisses populaires, credit union or league, or regional caisse populaire, or an association under the Cooperative Credit Associations Act (Canada), in each case, located in Canada:
- (e) a company licensed to do business as an insurance company in a province of Canada;
- (f) a subsidiary of any company referred to in paragraph (a), (b), (c), (d) or (e), where the company owns all of the voting shares of the subsidiary;
- (g) a federation within the meaning of the Act respecting Financial Services Cooperatives (Quebec);
- (h) the Caisse centrale Desjardins du Québec established under the Act respecting the Movement des Caisses Desjardins (Quebec);
- (i) a person or company registered under the securities legislation of the applicable province of Canada as an adviser or dealer, other than a limited market dealer;
- (j) the government of Canada or of any jurisdiction, or any crown corporation, instrumentality or agency of a Canadian federal, provincial or territorial government;
- (k) any Canadian municipality or any Canadian provincial or territorial capital city;
- (l) any national, federal, state, provincial, territorial or municipal government of or in any foreign jurisdiction, or any instrumentality or agency thereof;
- (m) a pension fund that is regulated by either the Office of the Superintendent of Financial Institutions (Canada) or a provincial pension commission or similar regulatory authority;

- (n) a registered charity under the Income Tax Act (Canada);
- (o) a company, limited partnership, limited liability partnership, trust or estate, other than a mutual fund or non-redeemable investment fund, that had net assets of at least Cdn.\$5,000,000 as reflected in its most recently prepared financial statements;
- (p) a person or company, other than an individual, that is recognized by the British Columbia, Alberta or Ontario Securities Commission as an "exempt purchaser" or "accredited investor" or by the Commission des valeurs mobilières du Québec as a "sophisticated purchaser";
- (q) a mutual fund or non-redeemable investment fund that, in the applicable province of Canada, distributes its securities only to persons or companies that are accredited investors;
- (r) a mutual fund or non-redeemable investment fund that, in the applicable province of Canada, distributes its securities under a prospectus for which a receipt has been granted;
- (s) an account that is fully managed by a registered portfolio manager or an entity listed in paragraphs (a), (c), (d) or (e);
- (t) an entity organized outside of Canada that is analogous to any of the entities referred to in paragraphs (a) through (f) and paragraph (m) in form and function; and
- (u) a person or company in respect of which all of the owners of interests, direct or indirect, legal or beneficial, are persons or companies that are Institutional Investors; provided that:
 - (i) two or more persons who are the joint registered holders of one or more securities of the issuer shall be counted as one beneficial owner of those securities; and
 - (ii) a corporation, partnership, trust or other entity shall be counted as one beneficial owner of securities of the issuer unless the entity has been created or is being used primarily for the purpose of acquiring or holding securities of the issuer, in which event each beneficial owner of an equity interest in the entity or each beneficiary of the entity, as the case may be, shall be counted as a separate beneficial owner of those securities of the issuer.